



## EMERGENCY SUPPORT FUNCTION #13 LAW ENFORCEMENT



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**COORDINATING AGENCY:**

Guernsey County Sheriff's Office

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**PRIMARY AGENCIES:**

Guernsey County Sheriff's Office  
Cambridge Police Department  
Byesville Police Department  
Senecaville Marshall  
Ohio State Highway Patrol  
Salt Fork Rangers  
Seneca Lake Rangers  
F.B.I.

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**SUPPORT AGENCIES:**

Public Works  
Highway Departments

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### I. Introduction

Effective law enforcement is essential during emergencies or disasters to ensure protection of lives and property. Local law enforcement officials are responsible for enforcement of laws, traffic control, investigation of crimes, and other public safety activities within their jurisdictions.

#### A. Purpose

Emergency Support Function #13 provides for coordination of law enforcement personnel and equipment in an emergency or disaster.

#### B. Scope

1. ESF #13 outlines procedures for the protection of life and property and the maintenance of law and order through the coordination of law enforcement activities before, during, and after a disaster.
2. ESF #13 manages and coordinates law enforcement activities and provides personnel, equipment, and security during public emergencies.
3. It prescribes the procedures for the command, control, and coordination of county law enforcement personnel to support emergency operations.

#### C. Policies

1. All law enforcement organizations supporting emergency operations in the County will coordinate their operational efforts through the implementation of the National Incident Management System (NIMS).
2. Crowd control, hostage negotiations, and evidence collection will be accomplished by responding law enforcement agencies normal standard operating policies and procedures.
3. The Sheriff/Police Chief will maintain records and reports including expenditure reports, detailing law enforcement operations and activities during the emergency.

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**II. Situation and Assumptions**

**A. Situation**

1. During emergencies law enforcement agencies must expand their operations to provide the increased protection required by disaster conditions. Numerous federal, state and County law enforcement agencies are available to support local law enforcement agencies within the County.
2. Law enforcement, criminal investigation, traffic control, and security activities are challenges faced daily by local law enforcement. These activities become even more intense during emergency/ multi-hazard situations such as civil disturbances/ looting, evacuations, active shooter/ hostage situations, widespread power outages/ break-ins, etc.). Such occurrences may cause need for specialized law enforcement activities, including outside assistance.
3. Citizens may gather to vocally promote or demonstrate their individual rights, or group interests. These demonstrations although normally peaceful, have the potential of turning violent, and causing injury to persons, and damages to property. Local law enforcement organizations must be prepared to handle large-scale civil unrest should it break out with little or no warning.
4. The Guernsey County Sheriff's Office is located off Southgate Parkway, Cambridge, Ohio, in the Law Enforcement Center.
5. The county has municipal Police Departments in Cambridge, Byesville, and Senecaville.
6. The Cambridge Mental Health and Developmental Center employ personnel in the security department for law enforcement.
7. Salt Fork State Park is under the jurisdiction of the Ohio Department of Natural Resources.
8. Ohio State Patrol (OSP) District 7 Headquarters is located in Cambridge, Ohio.

**B. Assumptions**

1. Activities of local law enforcement agencies will increase significantly during emergency operations. Adequate law enforcement resources and services will often be available through existing mutual aid agreements. If local capabilities are overtaxed, support will be obtained from state and federal law enforcement agencies.
2. During an emergency situation, law enforcement organizations may be required to expand their operations beyond normal law enforcement duties to provide increased protection and security required by these conditions.
3. Local law enforcement organizations must be prepared to support each other during emergency situations using available expertise, equipment, and manpower, to ensure efficient and effective emergency law enforcement operations.
4. Guernsey County could be subject to an emergency situation that could overwhelm local law enforcement capabilities. Outside assistance may be made available through other Counties, State, and Federal agencies, but may not arrive on scene for many hours.

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### **III. Concept of Operations**

#### **A. General**

1. The Guernsey County Sheriff's Office is responsible for the coordination of operations for this Emergency Support Function (ESF) and provides for a law enforcement representative to the Guernsey County Emergency Operations Center when activated.
2. Each law enforcement agency or department within the county will retain responsibility and authority within their own jurisdictions.
3. Law enforcement agencies will have responsibility for traffic control and security in and near an evacuated area and in other areas of the emergency or disaster operations.
4. When an emergency situation is anticipated or erupts, law enforcement will dispatch personnel to the affected area.
5. All emergencies will be handled according to day-to-day operations as long as possible.
6. The maintenance of law and order and the protection of lives and property will be the objective of each law enforcement agency.

#### **B. Organization**

1. The Sheriff or his designee is responsible for coordinating all law enforcement operations within the county. Municipalities within the county will coordinate law enforcement activities for their respective jurisdictions.
2. Each law enforcement agency serves as the dispatch point for its personnel and resources.
3. Other law enforcement agencies will support emergency law enforcement activities.
4. Routine law enforcement activities will be conducted according to standard operating procedures when possible.

#### **C. Pre-Incident Actions**

1. Maintain current internal notification/recall rosters and communications systems.
2. Develop and update on an annual basis SOPs to support this ESF.
3. Identify agencies, organizations, and individuals, capable of providing law enforcement support services and associated resource inventories.
4. Obtain mutual aid agreements with other law enforcement agencies.
5. Participate in county drills and exercises
6. Develop plans for traffic control during an evacuation and determine probable traffic control points on evacuation routes.
7. Ensure all required personnel are trained in the Incident Command System and National Incident Management System.
8. Assist in the establishment of a consistent process for issuing identification badges to emergency responders and other personnel needing access to places within a controlled area, and verifying emergency responder credentials.

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### **D. Incident Phase Actions**

1. Assist in warning and notifying the affected population of an existing or impending emergency.
2. Provide traffic control.
  - a. Traffic control is a major problem in any emergency, but escalates in disasters. Relatives and/or friends of persons involved in the incident and the curious will converge on the area and may hinder response effort.
  - b. Major traffic will be re-routed around the damaged area, and a continuous flow of traffic maintained, to the extent possible.
3. Assist in evacuation of the disaster area and movement to shelters.

When evacuation routes are determined, access roads will be barricaded. Traffic control points will be established along these routes to assist evacuees and to maintain a continuous flow of traffic toward reception centers and/or shelters.
4. Security and protection for the damaged area and critical facilities and control access to affected areas.
  - a. Security may be required at the EOC, reception centers, shelters, and feeding facilities as resources and personnel permit.
  - b. The disaster area will need to be secured by establishing roadblocks and setting up barricades at selected locations. Roadblocks on major roads will be manned continuously.
  - c. Access to the disaster area will be limited. Emergency response and other authorized personnel will be required to show identification or travel in a recognized official emergency vehicle before being admitted to the area. Others will be admitted only with approval of the Incident Commander, or other person in authority.
  - d. Law enforcement personnel will be responsible for patrolling the evacuated areas to protect against looting.
  - e. Major businesses and industries within the evacuated area should consider the use of private security to guard against looting.
5. Coordinate with the Public Information Officer to ensure appropriate flow of information to the public regarding law enforcement-related issues.

### **E. Post Incident Actions**

1. Continue to provide security and protection for the damaged areas and critical facilities and control access to affected areas.
2. Provide next of kin notifications.
3. Participate in after incident critiques.
4. Identify and assist in correcting any planning shortfalls that were encountered during the disaster and/or emergency in the performance of the law enforcement functions. (i.e. capability limitations, resource shortfalls, use of mutual aid/outside resources and personnel, etc.).

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### **IV. Roles and Responsibilities**

#### **A. Coordinating Agency**

1. Maintain a roster of all support agencies contact persons, make emergency notifications, activate support agencies as necessary, and maintain ongoing communications to support mission assignments.
2. Coordinate all incoming mutual aid law enforcement resources for countywide dispersion.
3. Prioritize missions in coordination with the EOC Executive Policy Group (EPG) based on life safety, protection of property, available resources, and the Incident Action Plan (IAP).
4. Coordinate mutual aid through the proper resource request procedure and maintain documentation for financial reimbursement once local resource capabilities have been exhausted.
5. Utilize automated emergency telephone call-out technology to announce that an evacuation is ordered within evacuation areas.

#### **B. Primary Agencies**

1. Train all staff responsible for implementing this ESF on standard operating procedures (SOPs), including support agency staff, and ensure procedures are periodically exercised.
2. Inform EOC of planning and preparedness actions taken, and maintain a continuing liaison to ensure assistance to all disaster victims.
3. Manage traffic along evacuation routes in coordination with State law enforcement officials to ensure efficient traffic flow, and forward requests for additional staffing assistance to the EOC.
4. If requested utilize public address system and automated emergency telephone call-out technology to announce that an evacuation is ordered within evacuation areas.
5. Assist ESF #9 in search and rescue operations, as requested.
6. Establish perimeter security to prevent looting and provide staffing support at security checkpoints in evacuated areas to monitor re-entry of authorized personnel and residents.
7. Coordinate with PIO to ensure appropriate flow of information to the public regarding law enforcement-related issues.
8. Provide next of kin notifications.
9. Provide resources, manpower & training documentation to the Guernsey County EMA for inclusion in the Resource Manual.

#### **C. Supporting Agencies**

1. Support the Lead Agencies in all assigned task.
2. Provide resource, manpower and training documentation to the Guernsey County EMA for inclusion in the Resource Manual.

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